

BACKGROUND, PROJECT LOCATION, AND PROJECT SCOPE

The California State Lands Commission (Commission or CSLC) is the lead agency for preparation of this Environmental Impact Report (EIR) pursuant to the California Environmental Quality Act (CEQA; Pub. Resources Code, § 21000 et seq.) because Southern California Edison Company (SCE), San Diego Gas & Electric Company (SDG&E), and the city of Riverside (collectively, **Applicant**) plan to decommission components of San Onofre Nuclear Generating Station (SONGS) that are authorized by CSLC Lease No. PRC 6785.1, which hereinafter is referred to as the **CSLC Lease Facilities**. The CSLC Lease Facilities are the: SONGS Units 2 and 3 offshore intake and discharge conduits and associated appurtenances; navigational and environmental monitoring buoys; and riprap along the shore seaward of the ordinary high-water mark.

SONGS is located on the north San Diego County coast, approximately 50 miles north-northwest of the city of San Diego (Figure ES-1). The nearest city, located approximately 2 miles north-northwest of SONGS, is San Clemente in Orange County. The onshore portion of SONGS lies within the boundaries of the Marine Corps Base Camp Pendleton (MCBCP) under real estate agreements between the Participants and the U.S. Government, Department of Navy (DoN). The DoN-owned land where decommissioning-related work would occur includes an approximately 84-acre easement for the primary nuclear facilities (DoN Easement); two leased parcels adjacent to the DoN Easement, including parking lots and laydown/storage land comprising approximately 15 acres; and easements for an access road and rail spur (Onshore Site). The 21 acres of Offshore Site, which includes tide and submerged lands in the Pacific Ocean, southwest of the Onshore Site (Offshore Site), ~~consists of 21 acres (i.e., include~~ the majority of the CSLC Lease Facilities area).

Decommissioning of the majority of the CSLC Lease Facilities (CSLC Lease Offshore Activities) is part of a larger action by SCE, SDG&E, and the cities of Riverside and Anaheim (collectively, **Participants** [the city of Anaheim is not a party to CSLC Lease No. PRC 6785.1]) to address U.S. Nuclear Regulatory Commission (NRC) and landowner requirements to decommission SONGS, which is hereinafter referred to as the **SONGS Decommissioning Plan**. As proposed by the Participants, the SONGS Decommissioning Plan has the following three components: (1) activities related to a separate, already-approved project allowing for the installation, operation, and maintenance of the Independent Spent Fuel Storage Installation (inclusive of both AREVA and Holtec facilities) currently located on-site, from 2015 through 2035 (**Approved Independent Spent Fuel Storage Installation [Approved ISFSI] Expansion, Operation, and Maintenance**); (2) activities associated with dismantlement of onshore above-grade structures, meeting NRC requirements for unrestricted use, and ~~disposition~~ of the CSLC Lease Offshore Activities offshore conduits, which cover the SONGS

Figure ES-1. Site Location



Units 2 and 3 offshore intake and discharge conduits and associated structures from 2019 through 2028 (collectively, the Proposed Project); and 3) additional activities projected to begin in approximately 2035 including transfer of ~~stored~~ spent nuclear fuel (SNF) to off-site storage, additional substructure removal, and final site restoration (**Future Activities**). Descriptions of the SONGS Decommissioning Plan components are provided in Table ES-1, below, and Table 2-1 in Section 2.0, *Project Description*).

Table ES-1. ~~Proposed~~ SONGS Decommissioning Plan (Summary)

Decommissioning Plan Components			Dates (anticipated)
1	Independent Spent Fuel Storage Installation Expansion, Operation, and Maintenance (Approved ISFSI)	<ul style="list-style-type: none"> Conduct ongoing activities limited to the existing <u>Approved ISFSI</u> operation and maintenance (see Section 3.2.1 and <i>Cumulative Projects</i> ID No. 1 in Table 3-2). 	2015-2035
2	Decontamination and Dismantlement (D&D) and Conduit Disposition <u>CSLC Lease Offshore Activities</u> (Proposed Project)	<ul style="list-style-type: none"> Conduct majority of the D&D work for the onshore <u>Site</u> components, in accordance with NRC requirements Partially remove intake and discharge conduit components and modify the Unit 2 discharge conduit for future use, if needed <u>Remove offshore components and install mammal exclusion barriers for the Units 2 and 3 conduits</u> <u>Place temporary solid covers on top of the mammal exclusion barriers on the Unit 2 discharge conduit to allow for future use, if needed.</u>¹ Remove navigational and environmental monitoring buoys and anchors 	2019-2028
3	Additional Substructure Removal and Final Site Restoration (Future Activities)	<ul style="list-style-type: none"> Transfer SNF off-site and dismantle <u>the Approved ISFSI</u> Remove additional onshore subsurface material (Units 1, 2, and 3), if required by the U.S. Department of Navy (DoN) Remove remaining shoreline structures (seawall, walkway, and riprap) Restore site pursuant to DoN requirements Remove or abandon Unit 2 discharge conduit <u>temporary solid covers and remaining diffuser ports on the Unit 2 discharge conduit</u> Remove remaining diffuser ports or abandon in place <u>Units 2 and 3 conduits</u> 	~2035 *

Source: SCE-HN 2018b.

Note: * Subject to identifying an off-site fuel storage location, permitting and execution of these Future Activities could occur sooner or later than 2035

¹ Any future use of the Unit 2 discharge conduit would require prior review and approval of CSLC staff.

The geographic scope of this EIR covers both onshore and offshore activities that would be performed during the Proposed Project, not only decommissioning activities involving the CSLC Lease Facilities. Many of these activities, particularly those occurring onshore and those related to upland plant decommissioning and radiological decontamination, are beyond the CSLC's jurisdiction. This is because: (1) CSLC's jurisdiction at SONGS is seaward of the ordinary high-water mark; (2) onshore activities at SONGS are on federal (DoN)-owned lands; and (3) NRC has complete oversight and compliance authority over the decommissioning of U.S. nuclear power plants, including radiological aspects of decommissioning. CSLC's approvals related to the Proposed Project are therefore limited to its approval of a lease to replace CSLC Lease No. PRC 6785.1 in order to decommission offshore portions of SONGS Units 2 and 3 within the CSLC Lease Facilities area. Because the Proposed Project's onshore activities are located on federal land and are under federal jurisdiction, these activities are likely to occur whether or not CSLC approves the lease associated with the Proposed Project, per the NRC operating license for Units 2 and 3.

The scope of this EIR also discloses for informational purposes, but does not analyze, the following related, but separate and independent components of the overall SONGS Decommissioning Plan activities.

Approved ISFSI (2015 – 2035)

The Approved ISFSI is an ~~single~~, existing spent fuel storage facility that was constructed in two phases (AREVA and Holtec facility installations). The Approved ISFSI is located onshore in an upland area on federal property outside of CSLC's jurisdiction, and its operation is under the exclusive authority of the U.S. government. The state's authority over the siting of the Approved ISFSI is limited to land use approvals issued by the California Coastal Commission (CCC). The Approved ISFSI consists of the ~~expansion, operation, and maintenance of (1) the existing above-grade ISFSI approved by the CCC in 2001 (Coastal Development Permit [CDP] No. E-00-014); the 19 above grade fuel storage modules (original AREVA facility) used to store SNF from Unit 1, approved by the CCC in 2000 (CDP No. E-00-001); (2) the expansion to the original AREVA facility (additional 104 fuel storage modules) to store SONGS Units 2 and 3 SNF that was approved by the CCC in 2001 (CDP No. E-00-014); and (23) the partially below-grade ISFSI expansion-Holtec facility portion of the Approved ISFSI that was approved by the CCC in 2015 (CDP No. 9-15-0228) and completed on January 19, 2018. CCC's approval of the Holtec facility portion expansion is subject to a court settlement that requires SCE to make certain specified efforts to find a new location for the SNF stored in the Approved ISFSI (see below under *Known Areas of Controversy or Unresolved Issues*, and Section 1.2.2.3, *Settlement Agreement*). The Approved ISFSI is further discussed in Section 3.2.1 and Cumulative Projects ID No. 1 in Table 3-2.~~

Future Activities (~ 2035)

Future Activities consist of SONGS Decommissioning Plan work remaining after completion of the Proposed Project. This EIR's discussion of Future Activities is based on the best available information to date or reasonable assumptions as to the anticipated activities required (see Section 1.5.2, *Uncertainty Regarding Future Decommissioning Plan Activities*, and Section 2.0, *Project Description*). These activities would require future environmental review under CEQA, the National Environmental Policy Act (NEPA), or the California Coastal Act (Pub. Resources Code, § 30000 et seq.).

Facilities that would remain after the Proposed Project are the Approved ISFSI, switchyards and their associated support structures, seawall/walkway/riprap, gunite slope protection, a portion of rail tracks, intake/discharge structure beneath the seawall, SDG&E microwave building, tower, and associated support structures. As part of Future Activities, SONGS Unit 1 SSC remnants below the Approved ISFSI would be addressed after all SNF is moved off-site and the Approved ISFSI is dismantled.

Future Activities would involve final site restoration activities that are contingent on removal of the SNF and would conclude with any activities needed for final NRC license termination. Once all SNF has been packaged and shipped off-site, as part of decommissioning, the Approved ISFSI would be dismantled and the seawall, public beach access walkway, and riprap, which are structurally interrelated, would be dispositioned. Depending on any DoN requirements and jurisdictional agency permit conditions, other activities may be performed. The DoN would determine the required end state for the seawall, public beach access walkway, and portion of the riprap located within the DoN Easement. Therefore, the required disposition of these components is currently unknown. Within the CSLC lease area, as part of Future Activities, the Applicant proposes to remove exposed riprap above the beach surface (to approximately -2 feet Mean Lower Low Water based on current tidal data) and abandon any remaining riprap in place. In addition, once the Unit 2 discharge conduit is no longer needed for any Future Activities, such as dewatering, remaining connections would be closed, diffuser ports and the solid covers would be removed, leaving the mammal exclusion barriers, and the conduit either removed or abandoned in place. The CSLC may require removal of the remaining 114 diffuser ports during Future Activities.

If the SNF has not been transferred by 2035, the CCC may determine that the Approved ISFSI needs to be moved. Under that scenario, Future Activities would involve relocation of the Approved ISFSI to a yet to be determined location and packaging and shipping of SNF off-site, assuming a permanent repository or interim storage facility is available. Relocation would likely require reconfiguration of the security features.

PROPOSED PROJECT DESCRIPTION

Most radiological decontamination would occur during Proposed Project implementation (except for activities noted above under Approved ISFSI, and Future Activities related to removing the SONGS Unit 1 remnants below the Approved ISFSI, which include additional substructure removal and final site restoration). The Proposed Project (2019 – 2028) would involve decontamination, dismantlement, and removal of certain above- and below-grade facilities that would be transported to permitted disposal facilities (Table 2-1 lists activities proposed during the Proposed Project). Work would occur in the following areas (see Figure ES-2): Auxiliary Building Area (ABA), East Road Area (ERA), Intake Structure Area (ISA), Make Up Demineralizer Area (MUDA), North Owner Controlled Area (NOCA), North Protected Area Yard (NPAY), South Protected Area Yard (SPAY), South Yard Facilities Area (SYFA), Turbine Building Area (TBA), Unit 2 Area (U2A), Unit 3 Area (U3A), North Industrial Area (NIA), and West Road Area (WRA). Only limited ground-disturbing activities would occur in the Switchyard Area (SYA) and Approved ISFSI portion of the NIA. Decontamination and dismantlement (D&D) activities for onshore structures would be concentrated in areas that were disturbed during SONGS operations, and are covered with asphalt, concrete, or gravel with minimal vegetation. Figure 2-3 depicts the future state of the SONGS site after the Proposed Project is completed. The Participants' objective is to reduce radioactivity on the SONGS site in accordance with NRC regulations for unrestricted use and DoN requirements.

The Proposed Project offshore SONGS Units 2 and 3 Offshore Site components proposed for activities proposed for the CSLC Lease Facilities include removal of include:

- two primary offshore intake structure (POIS) structures – one each for Units 2 and 3 intake conduits
- two auxiliary offshore intake structure (AOIS) structures – one each for Units 2 and 3 intake conduits
- 12 diffuser structures – six each for Units 2 and 3 discharge conduits
- 23 manhole access port structures (MAPS) – 12 for Unit 2 and 11 for Unit 3 intake and discharge conduits
- one fish return conduit (terminal end rising above the seafloor)
- three environmental monitoring buoys, which measure air and water temperature (SCE 2018j – DR#7-3), and two navigational buoys, and their attached water quality instruments and anchors (three buoys are near the seaward end of the Units 2 and 3 intake conduits, with two additional buoys located farther to the south (see Figure 1-2 in Section 1.0, *Introduction*).

The intake and discharge conduits would be abandoned in place; however, the Unit 2 discharge conduit, which may be needed for Future Activities, would not be abandoned

Figure ES-2. Major Project Areas



until after Future Activities have taken place. As proposed, the Applicant would remove 12 diffuser port structures from the offshore ends of the conduits, ~~with~~. ~~The CSLC may require removal of the remaining 114 existing diffuser ports to be removed during Future Activities, if required by CSLC.~~

SUMMARY OF PROJECT OBJECTIVES, PURPOSE AND NEED

To facilitate implementation of the SONGS Decommissioning Plan in a safe, timely, and cost-efficient manner, the Applicant's stated objectives for the Proposed Project are to:

- Reduce radioactivity on the SONGS site in accordance with NRC regulations for unrestricted use.
- Dispose of the offshore facilities in a manner that minimizes navigational hazards, satisfies CSLC requirements, and is least impactful to the environment.
- Commence the Proposed Project in order to promptly complete radiological decontamination of the SONGS site.
- Implement the Proposed Project in a manner that maximizes efficiencies and retains flexibility to respond to future conditions.
- Complete the Proposed Project in a manner that ensures prudent use of ratepayer funds set aside for the SONGS Decommissioning Plan.

The purpose of this EIR is to identify the significant impacts on the environment of the Proposed Project, and feasible mitigation measures or to identify the alternatives to the Proposed Project, and to indicate the manner in which those significant effects that can significantly lessen be mitigated or avoided such impacts (Pub. Resources Code, § 21002.1, subd. (a)). This EIR is intended to provide the CSLC with information required to exercise its jurisdictional responsibilities with respect to the lease, and which is a component of the Proposed Project (to be considered at a noticed public hearing). Responsible agencies can use the information in a certified EIR in exercising their jurisdictional or regulatory responsibilities related to the Proposed Project.

SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

This EIR assesses the potentially significant impacts of the Proposed Project on the following environmental issue areas:

- | | |
|------------------------------------------|----------------------------------------|
| • Hazardous and Radiological Materials | • Greenhouse Gas Emissions |
| • Aesthetics | • Hydrology and Water Quality |
| • Air Quality | • Land Use and Planning |
| • Biological Resources | • Noise |
| • Cultural and Paleontological Resources | • Recreation and Public Access |
| • Cultural Resources – Tribal | • Transportation and Traffic |
| • Geology, Soils, and Coastal Processes | • Utilities and Public Service Systems |

- 1 Impacts within each affected environmental issue area are analyzed in relation to
 2 pertinent significance criteria. Impacts are classified as one of five categories.

Significant and Unavoidable	A substantial or potentially substantial adverse change from the environmental baseline that meets or exceeds significance criteria, where either no feasible mitigation can be implemented, or the impact remains significant after implementation of mitigation measures
Less than Significant with Mitigation	A substantial or potentially substantial adverse change from the environmental baseline that can be avoided or reduced to below applicable significance thresholds
Less than Significant	An adverse impact that does not meet or exceed the significance criteria of a particular resource area and, therefore, does not require mitigation
Beneficial	An impact that would result in an improvement to the physical environment relative to baseline conditions
No Impact	A change associated with the Project that would not result in an impact to the physical environment relative to baseline conditions

- 3 The Proposed Project would generate significant environmental impacts associated with
 4 hazardous and radiological materials, air quality, biological resources, cultural resources,
 5 Tribal cultural resources, hydrology and water quality, recreation and public access, and
 6 transportation and traffic. With the implementation of Applicant Proposed Measures
 7 (APMs) and mitigation measures (MMs) identified in this EIR (see Tables ES-2 and ES-3
 8 and Section 7.0, *Mitigation Monitoring Program*), most impacts would be reduced to Less
 9 than Significant. However, several impacts related to air quality and radiological materials
 10 would remain Significant and Unavoidable, even after the application of feasible MMs.
 11 The CSLC staff or CSLC-contracted monitors will monitor all MMs and APMs during
 12 implementation of the Mitigation Monitoring Program.

- 13 Where an MM or APM requires the participation of another agency (such as a permit or
 14 agency-administered program or protocol), those monitoring responsibilities may be
 15 assumed by the agency responsible. See EIR Section 7, *Mitigation Monitoring Program*.

16 SUMMARY OF ALTERNATIVES TO THE PROPOSED PROJECT

- 17 CEQA requires identification and evaluation in an EIR of a reasonable range of
 18 alternatives to a proposed project. Pursuant to State CEQA Guidelines section 15126.6,
 19 subdivision (a), an EIR need only consider a range of feasible alternatives that will foster
 20 informed decision-making and public participation; therefore, while an EIR need not
 21 consider every conceivable alternative, an EIR must include sufficient information about

Table ES-2. List of Applicant Proposed Measures and Recommended Mitigation

Applicant Proposed Measure (APM)		Mitigation Measure (MM)	
APM-1.	Waste Management Program	MM HAZ-4.	Facility Hazardous Waste Permit Extension
APM-2.	Hazardous Materials Business Plan	MM HAZ-5.	Worker Registration/Certification
APM-3.	Vehicle Emission Reductions	MM HAZ-6.	Soil and Groundwater Site Characterization Study and Soil Management Plan
APM-4.	Dust Suppression	MM AQ-3a.	Off-Road Equipment Emissions Control
APM-5.	Vehicle Speeds	MM AQ-3b.	Marine Vessel Emissions Control
APM-6.	Track-Out to Public Streets	MM BIO-1a.	Worker Environmental Awareness Program
APM-7.	Tarping Trucks	MM BIO-1b.	Habitat Restoration and Revegetation Plan <u>Weed Management</u>
APM-8.	Nesting Bird Deterrents	MM BIO-1c.	Rare Plant Surveys
APM-9.	Conduit Work Plan	MM BIO-2a.	Special-Status Reptiles and Amphibians
APM-10.	Cultural Resources Protection	MM BIO-2b.	Surveys and Monitoring for Nesting Birds
APM-11.	Appropriate Treatment of Human Remains	MM BIO-2c.	Burrowing Owl
APM-12.	Stormwater Pollution Prevention Plan (SWPPP)	MM BIO-2d.	Western Snowy Plover/California Least Tern
APM-13.	Spill Prevention Control and Countermeasure (SPCC) Plan	MM BIO-2e.	Coastal California Gnatcatcher
APM-14.	Spill Contingency Plan	MM BIO-2f.	Noise Minimization Plan
APM-15.	Dredging Plan	MM BIO-3.	Sensitive Bat Species
APM-16.	Turbidity Monitoring	MM BIO-4.	Potential Onshore Waters of the U.S./State
APM-17.	Offshore Spill Response Plan	MM BIO-9.	Hydrogen Sulfide (H ₂ S) Gas Control Plan
APM-18.	Notification to Local Mariners	MM BIO-10.	Anchoring Plan
APM-19.	Emergency Services Access	MM BIO-11.	Marine Mammal and Sea Turtle Mitigation and Monitoring Plan
APM-20.	Oversize/Overweight Loads	MM BIO-12.	Invasive Non-Native Aquatic Species (NAS)
APM-21.	Pedestrian and Bicycle Access and Safety	MM CR/TCR-2a.	Archaeological and Tribal Monitoring
APM-22.	Private Aids to Navigation	MM CR/TCR-2b.	Unanticipated Cultural/Tribal Resources
		MM CR/TCR-2c.	Cultural Resource Identification during Offshore Geophysical Surveys
		MM CR-4a.	Paleontological Monitoring
		MM CR-4b.	Unanticipated Paleontological Resources
		MM LU-2a.	Deconstruction Liaison
		MM LU-2b.	Advance Notification of Deconstruction
		MM LU-2c.	Quarterly Deconstruction Updates
		MM REC-1a.	Public Notification
		MM REC-1b.	Public Access Plan
		MM WQ-4.	Interim Erosion Control Plan <u>Onshore Site Stabilization Plan</u>
		MM WQ-5.	Walkway Flood Protection Plan

each alternative to allow meaningful evaluation, analysis, and comparison with the proposed project. The range of potential alternatives that must be and are considered in this EIR is limited to those that would feasibly attain most of the Proposed Project objectives while avoiding or substantially reducing any of the significant effects of the Proposed Project. Alternatives that were considered but rejected are identified and accompanied by brief, fact-based explanations of the reasons for rejection. Among the factors that may have been used to eliminate alternatives from detailed consideration, as permitted by CEQA, are (1) a failure to meet most of the Proposed Project objectives, (2) infeasibility, or (3) inability to avoid significant impacts (State CEQA Guidelines § 15126.6, subd. (c)). Alternatives carried forward for analysis in this EIR are summarized below

- **No Project Alternative.** The Applicant's request for a new CSLC lease would not be approved. Therefore, the lease for the Unit 2 and Unit 3 offshore conduits, environmental monitoring buoys, and riprap along the shore seaward of the ordinary high-water mark would expire in 2023. The Units 2 and 3 offshore conduits, and navigational and environmental monitoring buoys, and shoreline riprap (seaward of the ordinary high-water mark) would not be disposed and would remain in their current position and configuration. Onshore decommissioning activities would continue per the operating license for Units 2 and 3 granted by the NRC, although some aspects of the Proposed Project activities would be subject to approval by the CCC.
- **Full Removal of Offshore Conduits.** This alternative includes full removal of the SONGS Unit 2 and Unit 3 offshore intake and discharge conduits (inclusive of all vertical structures), fish return, navigational and environmental monitoring buoys and anchors. All other aspects of this alternative would be identical to the Proposed Project.
- **Partial Removal of Offshore Conduits.** This alternative includes full removal of the SONGS Unit 2 and Unit 3 offshore intake and discharge conduits from the seawall to approximately 300 feet off-shore, leaving the remaining portions of the horizontal conduit and fish return conduit in place. As with the Proposed Project, all vertical structures (primary offshore intake structure, auxiliary offshore intake structure, and manhole access port structures) associated with the intake conduits would be removed. In addition, all diffuser ports on the discharge conduits would also be removed. All other aspects of this alternative would be identical to the Proposed Project.
- **Full (or Partial) Removal of Onshore Subsurface Structures.** All onshore structures would be removed to depths greater than 3 feet (partial) or completely removed (analyzed as worst-case for impact assessment), as opposed to the Proposed Project, which would leave subsurface structures in place as high as 3 feet below the existing local grade. All other aspects of this alternative would be identical to the Proposed Project.

1 **ALTERNATIVES NOT CONSIDERED FOR FULL EVALUATION**

2 Several alternatives were considered, but were determined to be infeasible, did not clearly
3 offer the potential to reduce significant environmental impacts, or did not achieve most of
4 the Proposed Project objectives. These alternatives were eliminated from further
5 evaluation in the EIR and include the following (refer to Section 5.3 for explanation):

- 6 • Crush Conduits in Place
- 7 • Local Relocation of the Approved ISFSI in 2035
- 8 • Containment Buildings for Interim Storage Facilities for SNF
- 9 • Laser Reduction of the Isotopes in SNF
- 10 • Retention of Spent Fuel Pools
- 11 • Full Removal of Shoreline Structures
- 12 • Final End-State Restoration Options
- 13 • Future Uses for the SONGS Site
- 14 • Accelerated Removal of SNF from SONGS
- 15 • Alternate Sites for Disposal of SNF and Other high-level radioactive waste (HLW)
- 16 • In-State Disposal of Non-Radioactive Waste and Recycling

17 **COMPARISON OF PROPOSED PROJECT AND ALTERNATIVES AND** 18 **ENVIRONMENTALLY SUPERIOR ALTERNATIVE**

19 State CEQA Guidelines section 15126.6, subdivision (e)(2), states, in part, that an EIR
20 shall identify an environmentally superior alternative among the other alternatives “if the
21 environmentally superior alternative is the ‘No Project’ alternative” (emphasis added).
22 Table ES-4 compares the Proposed Project impacts with those of the alternatives. For a
23 more detailed comparison of the Proposed Project and alternatives, see Section 6.5,
24 *Comparison of Proposed Project and Alternatives and Environmentally Superior*
25 *Alternative*. Based on the analysis contained within this EIR, the CSLC has determined
26 that the No Project Alternative would be environmentally superior as it would avoid
27 impacts on the marine environment that are not avoided by the Proposed Project or the
28 other alternatives. Among the other alternatives, the Proposed Project is the
29 Environmentally Superior Alternative because it would have the smallest impact on the
30 marine environment and would have impacts either less than or identical to the other
31 alternatives related to onshore decommissioning activities.

32 Of the five alternatives analyzed in the EIR, the Full Removal of Offshore Conduits
33 Alternative has been evaluated at a level of detail equivalent to the Proposed Project, as
34 this alternative represents an option subject to CSLC’s discretion under the current CSLC
35 Lease No. PRC 6785.1 requirements. The other alternatives are evaluated at a lesser
36 level of detail, but with sufficient information to allow meaningful evaluation, analysis, and
37 comparison to the Proposed Project, consistent with CEQA’s requirements (State CEQA
38 Guidelines, § 15126.6, subd. (d)).

KNOWN AREAS OF CONTROVERSY OR UNRESOLVED ISSUES

State CEQA Guidelines section 15123, subdivision (b)(2), requires EIRs to contain a brief summary of areas of known controversy including issues raised by agencies and the public. The public has expressed concern about the decommissioning of SONGS due to potential hazards associated with radioactive materials at the facility, particularly the on-site storage of SNF. This is not a new concern as SONGS has been generating HLW in the form of SNF throughout the course of the power plant's operation, which ended in January 2012. Many issues raised by agencies and the public during public scoping for the Proposed Project address ongoing concerns about separate components of the overall SONGS Decommissioning Plan that are not part of the current Proposed Project, including:

- The new Approved ISFSI expansion and SNF storage.** This concern applies to the Approved ISFSI portion of the SONGS Decommissioning Plan. The plan to store SNF at SONGS until 2035 and the lack of an off-site repository for long-term storage of SNF are concerns both for SONGS and for nuclear power facilities across the nation and await resolution by the federal government. As part of a lawsuit settlement (*Citizens Oversight, Inc., et al. v. the California Coastal Commission, Southern California Edison Company, et al.*, Superior Court for County of San Diego), SCE entered into a Settlement Agreement that requires SCE to use "commercially reasonable efforts" to relocate SONGS SNF to an off-site storage facility. Implementation of the Settlement Agreement could result in the transfer of the SNF to a federally or privately-owned consolidated interim storage (CIS) facility prior to the establishment of a federal repository. Until a viable and reasonable location is identified, it is unknown where the SNF will ultimately be stored and what the associated timeline would be for the off-site relocation of SNF. (See Section 1.2.2.3, *Settlement Agreement*, and Appendix D1: Management, Storage, Transportation, and Disposal of Spent Nuclear Fuel and High-Level Waste at San Onofre Nuclear Generating Station.)
- ~~Storage cask~~canisters.** This concern also applies to the Approved ISFSI portion of the SONGS Decommissioning Plan. The vendor, Holtec International, revised a storage ~~cask~~canister internal component called the basket shim in 2016. The shims help center the basket, which houses used fuel and fosters the flow of helium to transfer heat from the fuel. As of January 2018, SCE ~~had~~s placed four loaded canisters with the newer basket shim in the concrete storage facility at SONGS. In March 2018, SCE discovered a loose piece of a shim (4 inches by ½ inch) while preparing to load a canister. SCE temporarily paused work transferring the used fuel to the dry storage canisters to evaluate the vendor's fabrication modifications. SCE validated the canisters' integrity for on-site storage safety purposes. SCE asked Holtec and an independent engineering firm to review the original shim basket design to ensure it remains consistent with the NRC requirements, and it was determined that it does. SCE ~~has~~ therefore resumed fuel transfer work,

1 loading the 30 canisters with the original basket shim design. The remaining
2 canisters with the new design are on hold pending completion of a NRC inspection.
3 until Holtec has completed an internal root cause evaluation. NRC issued an
4 inspection report on November 29, 2018, and conducted a Predecisional
5 Enforcement Conference on January 9, 2019; its enforcement determination is
6 pending.

7 Another incident associated with the loading of canisters occurred in August 2018.
8 As a canister was being lowered into the Approved ISFSI suspended from a Holtec
9 Vertical Cask Transporter (VCT), the canister encountered an interference with the
10 Cavity Enclosure Container divider shell and became bound in place. As a result,
11 the downloader slings of the VCT became slack while the canister was resting only
12 partially inside the Cavity Enclosure Container. Once aware of the situation, the
13 VCT towers were raised to restore tension in the rigging and to raise the canister.
14 The VCT was then adjusted, and the canister was safely lowered into the Cavity
15 Enclosure Container. While there was no effect on the integrity of the canister or
16 release of radioactive materials, this event placed the VCT in a configuration which
17 defeated its ability to perform its safety function, rendering it incapable of mitigating
18 the consequences of an accident with no redundant equipment available and
19 operable to perform the required safety function. This event is currently under
20 investigation by the NRC. (NRC 2018a).¹ NRC conducted a Predecisional
21 Enforcement Conference on January 24, 2019 at which NRC staff stated that the
22 agency anticipates making a determination within 25 days to be communicated to
23 the public. A decision on whether to allow SCE to resume loading of SNF into the
24 Approved ISFSI will be made after completion of the inspection process.

25 Issues related to the current Proposed Project include:

- 26 • **Disposition of the Unit 2 and Unit 3 offshore conduits.** Options range from
27 abandonment in place to full removal. The Applicant proposes to partially remove
28 conduit vertical intake and discharge structures, including 12 diffuser ports. The
29 dispositioning of offshore conduits will be considered for approval by the CSLC
30 as part of its decision on the Proposed Project and by the CCC in its consideration
31 of the CDP for SONGS Decommissioning.

32 Appendix C, *Index to Public Scoping Comments*, identifies concerns raised during the
33 EIR scoping period, which include the Proposed Project's potential effects to the ocean
34 environment, public access to the coast, biological resources, discharges, local/regional
35 transportation systems, hazardous materials, public services, and air quality.

¹ For additional information, see NRC's webpage at: <https://www.nrc.gov/reactors/operating/ops-experience/songs-spec-insp-activities-cask-loading-misalignment.html>

1 ORGANIZATION OF THE EIR

2 The EIR is presented in nine sections as shown below.

- 3 • **Section 1.0, Introduction**, provides background on the Proposed Project and the
4 CEQA process.
- 5 • **Section 2.0, Project Description**, describes the lease, Proposed Project
6 components and activities, and describes the decommissioning process and
7 schedule.
- 8 • **Section 3.0, Cumulative Projects**, identifies the projects that are analyzed for
9 their potential cumulative effects and the EIR's approach to cumulative impact
10 analysis.
- 11 • **Section 4.0, Environmental Impact Analysis**, describes existing environmental
12 conditions, Proposed Project-specific impacts, mitigation measures, and residual
13 effects for multiple environmental issue areas, and evaluates cumulative impacts.
- 14 • **Section 5.0, Project Alternatives Analysis**, describes the alternatives screening
15 methodology, alternatives rejected from full consideration, alternatives carried
16 forward for analysis, and analyzes impacts of each alternative carried forward.
- 17 • **Section 6.0, Other Required CEQA Sections and Environmentally Superior**
18 **Alternative**, addresses other required CEQA elements, including significant and
19 irreversible environmental and growth-inducing impacts, comparison of the
20 Proposed Project and alternatives, and the environmentally superior alternative.
- 21 • **Section 7.0, Mitigation Monitoring Program**, describes the monitoring authority,
22 enforcement responsibility, mitigation compliance responsibility, and general
23 monitoring procedures, and presents the mitigation monitoring table.
- 24 • **Section 8.0, Other Commission Considerations**, presents information relevant
25 to the CSLC's consideration of SCE's lease application for the CSLC Lease
26 Facilities component of the Proposed Project that are in addition to the
27 environmental review required pursuant to CEQA. The considerations include
28 climate change and sea-level rise, commercial fishing, environmental justice, and
29 the CSLC's Significant Lands Inventory.
- 30 • **Section 9.0, Report Preparation Sources and References**, lists the persons
31 involved in preparation of the EIR and the reference materials used.

32 The ~~nine~~¹¹ appendices are summarized below.

- 33 • **Appendix A** contains an abridged list of major federal and state laws, regulations,
34 and policies potentially applicable to the Proposed Project organized by issue area.
- 35 • **Appendix B** contains the Draft EIR distribution list.

- 1 • **Appendix C** includes a copy of the NOP and comment letters received in response
2 to the NOP.
- 3 • **Appendix D** contains appendices related to radiological hazards. (Appendices D1,
4 D3, D4, D5, and D6 are not directly related to analysis of the Proposed Project.
5 They are background papers provided to maximize disclosure to the public given
6 the highly technical and high-profile nature of nuclear power plant
7 decommissioning.)
 - 8 ○ **Appendix D1, Management, Storage, Transportation, and Disposal of**
9 **Spent Nuclear Fuel and High-Level Waste at San Onofre Nuclear**
10 **Generating Station**, provides background information on management,
11 storage, transportation, and disposal of SNF and HLW.
 - 12 ○ **Appendix D2, Radiological Scoping and Characterization Data**,
13 presents results of a radiological scoping survey that provides information
14 on existing onshore and offshore radiological conditions.
 - 15 ○ **Appendix D3, Spent Nuclear Fuel Transportation Experience and Risk**
16 **Assessments**, provides background information on transportation of SNF,
17 HLW, and radioactive materials generally.
 - 18 ○ **Appendix D4, Nuclear Regulatory Commission Environmental Impact**
19 **Evaluation**, provides background information on federal environmental
20 review of the decommissioning of nuclear facilities.
 - 21 ○ **Appendix D5, Radiation Basics**, provides background information on
22 basic radiation concepts and human health.
 - 23 ○ **Appendix D6, Post-Shutdown Decommissioning Activities Report**
24 **(PSDAR)**, provides the plans and schedule (as of 2014) to decommission
25 SONGS Units 2 and 3 and complete decommissioning of Unit 1 (retired in
26 1992). In addition, the PSDAR compared the potential environmental
27 impacts of SONGS Decommissioning Plan activities (as analyzed in SCE's
28 Environmental Impact Evaluation) to the NRC Final Generic Environmental
29 Impact Statement on Decommissioning of Nuclear Facilities Supplement
30 (GEIS Supplement) to determine that the Proposed Project was bounded
31 by the programmatic analysis in the GEIS Supplement. The PSDAR is
32 subject to change as decommissioning progresses.
- 33 • **Appendix E** includes the spreadsheets used to calculate air pollutant emissions.
- 34 • **Appendix F** contains information on special-status species, photos along the
35 offshore conduits, and the effects of sound on marine biological resources.
- 36 • **Appendix G** provides a confidential appendix containing California Historical
37 Resources Information Center record search results for cultural resources near
38 SONGS.

- 1 • **Appendix H** contains noise modelling outputs for the Proposed Project.
- 2 • **Appendix I** contains the SONGS Decommissioning Traffic Impact Study.
- 3 • **Appendix J** contains a list of commenters on the Draft EIR that submitted form
- 4 letters.
- 5 • **Appendix K** contains the Participants comment letter Attachments B through K.

Table ES-3. Summary of Impacts and Mitigation: Proposed Project

Impact	Impact Class	Applicant Proposed Measures/ Recommended MMs
SECTION 4.1 HAZARDOUS AND RADIOLOGICAL MATERIALS		
HAZ-1: Release of Hazardous Radioactive Materials during Decommissioning and Disposal	SU	APM-1: Waste Management Program APM-4: Dust Suppression APM-12: Stormwater Pollution Prevention Plan (SWPPP) APM-13: Spill Prevention Control and Countermeasure (SPCC) Plan APM-14: Spill Contingency Plan
HAZ-2: Additional Emergency Response Capabilities Required During Decommissioning	SU	None recommended
HAZ-3: Exposure to Radioactive Groundwater Contamination	SU	None recommended
HAZ-4: Handling of Non-Radiological Hazardous Wastes	LTSM	APM-1: Waste Management Program APM-2: Hazardous Materials Business Plan MM HAZ-4: Facility Hazardous Waste Permit Extension
HAZ-5: Risk of Fire, Explosion, or Hazardous Material Release	LTSM	APM-1: Waste Management Program APM-12: Stormwater Pollution Prevention Plan (SWPPP) APM-13: Spill Prevention Control and Countermeasure (SPCC) Plan APM-14: Spill Contingency Plan MM HAZ-5: Worker Registration/ Certification
HAZ-6: Mobilization of Existing Contaminants	LTSM	APM-12: Stormwater Pollution Prevention Plan (SWPPP) MM HAZ-6: Soil and Groundwater Site Characterization Study and Soil Management Plan
SECTION 4.2 AESTHETICS		
AES-1: Affect a Scenic Vista	B	None recommended
AES-2: Damage Scenic Resources	B	None recommended
AES-3: Degrade Visual Character or Quality of Site and its Surroundings	B	None recommended
AES-4: Create Light and Glare	LTS	None recommended
SECTION 4.3 AIR QUALITY		
AQ-1: Conflict or Obstruct Implementation of Applicable Air Quality Plans	LTS	None recommended
AQ-2: Violation of Air Quality Standards	LTS	None recommended

Table ES-3. Summary of Impacts and Mitigation: Proposed Project

Impact	Impact Class	Applicant Proposed Measures/ Recommended MMs
AQ-3: Result in a Cumulatively Considerable Net Increase of Any Criteria Air Pollutant for which the Project Region is in Nonattainment	SU	APM-3: Vehicle Emission Reductions MM AQ-3a: Off-Road Equipment Emissions Control MM AQ-3b: Marine Vessel Emissions Control
AQ-4: Expose Sensitive Receptors to Substantial Pollutant Concentrations	LTS	APM-3: Vehicle Emission Reductions APM-4: Dust Suppression APM-5: Vehicle Speeds APM-6: Track-Out to Public Streets APM-7: Tarping Trucks MM AQ-3a. Off-Road Equipment Emissions Control MM AQ-3b. Marine Vessel Emissions Control
AQ-5: Create Objectionable Odors	LTS	None recommended
SECTION 4.4 BIOLOGICAL RESOURCES		
BIO-1: Contribute to the Loss and Degradation of Sensitive Habitat	LTSM	APM-4: Dust Suppression APM-12: Stormwater Pollution Prevention Plan (SWPPP) MM BIO-1a: Worker Environmental Awareness Program MM BIO-1b: Habitat Restoration and Revegetation Plan Weed Management MM BIO-1c: Rare Plant Surveys
BIO-2: Adversely Affect Terrestrial Special-Status Species	LTSM	APM-4: Dust Suppression APM-8: Nesting Bird Deterrents APM-12: Stormwater Pollution Prevention Plan (SWPPP) MM BIO-1a: Worker Environmental Awareness Program MM BIO-1b: Habitat Restoration and Revegetation Plan Weed Management MM BIO-2a: Special-Status Reptiles and Amphibians. MM BIO-2b: Surveys and Monitoring for Nesting Birds MM BIO-2c: Burrowing Owl MM BIO-2d: Western Snowy Plover/California Least Tern MM BIO-2e: Coastal California Gnatcatcher MM BIO-2f: Noise Minimization Plan
BIO-3: Disturb Non-Listed Roosting or Breeding Bats	LTSM	MM BIO-3: Sensitive Bat Species
BIO-4: Modify Potential Onshore U.S./Waters of the State	LTSM	MM BIO-4: Potential Waters of the U.S./State

Table ES-3. Summary of Impacts and Mitigation: Proposed Project

Impact	Impact Class	Applicant Proposed Measures/ Recommended MMs
BIO-5: Interfere with Established Native Resident or Migratory Wildlife Corridors	NI	None recommended
BIO-6: Conflict with Adopted Conservation Plans	LTSM	APM-4: Dust Suppression APM-8: Nesting Bird Deterrents APM-12: Stormwater Pollution Prevention Plan (SWPPP) MM BIO-1a: Worker Environmental Awareness Program MM BIO-1b: Habitat Restoration and Revegetation Plan Weed Management MM BIO-2a: Special-Status Reptiles and Amphibians MM BIO-2b: Surveys and Monitoring for Breeding Nesting Birds MM BIO-2c: Burrowing Owl MM BIO-2d: Western Snowy Plover/California Least Tern MM BIO-2e: Coastal California Gnatcatcher MM BIO-2f: Noise Minimization Plan MM BIO-4: Potential Onshore Waters of the U.S./State
BIO-7: Contribute to the Degradation of Marine Habitats	LTS	APM-1: Waste Management Program APM-12: Stormwater Pollution Prevention Plan (SWPPP) APM-17: Offshore Spill Response Plan
BIO-8: Risk of Oil Spill Mortality to Protected Marine Species	LTS	APM-17: Offshore Spill Response Plan
BIO-9: Release of H ₂ S Gas from Intake and Discharge Conduits	LTSM	MM BIO-9: Hydrogen Sulfide (H ₂ S) Gas Control Plan
BIO-10: Seabed Disturbance, Dredging, and Debris Accumulation	LTSM	APM-9: Conduit Work Plan APM-15: Dredging Plan APM-16: Turbidity Monitoring MM BIO-10: Anchoring Plan
BIO-11: Harassment of Marine Life	LTSM	MM BIO-11: Marine Mammal and Sea Turtle Mitigation and Monitoring Plan
BIO-12: Spread of Invasive and Non-Native Marine Species	LTSM	MM BIO-12: Invasive Non-Native Aquatic Species (NAS)
SECTION 4.5 CULTURAL AND PALEONTOLOGICAL RESOURCES		
CR-1: Change Significance of Previously Recorded Historical or Unique Archaeological Resources	NI	None recommended

Table ES-3. Summary of Impacts and Mitigation: Proposed Project

Impact	Impact Class	Applicant Proposed Measures/ Recommended MMs
CR-2: Change Significance of Previously Unidentified Historical or Unique Archaeological Resources	LTSM	APM-10: Cultural Resources Protection MM CR/TCR-2a: Archaeological and Tribal Monitoring MM CR/TCR-2b: Unanticipated Cultural/Tribal Cultural Resources MM CR/TCR-2c: Cultural Resource Identification during Offshore Geophysical Surveys
CR-3: Disturb Unidentified Human Remains	LTS	APM-11: Appropriate Treatment of Human Remains
CR-4: Destruction of Unique Paleontological Resources	LTSM	MM CR-4a: Paleontological Monitoring MM CR-4b: Unanticipated Paleontological Resources
SECTION 4.6 CULTURAL RESOURCES - TRIBAL		
TCR-1: Change Significance of Previously Recorded Tribal Cultural Resources	NI	None recommended
TCR-2: Change Significance of Previously Unidentified Tribal Cultural Resources	LTSM	APM-10: Cultural Resources Protection APM-11: Appropriate Treatment of Human Remains MM CR/TCR-2a: Archaeological and Tribal Monitoring MM CR/TCR-2b: Unanticipated Cultural/Tribal Resources MM CR/TCR-2c: Cultural Resource Identification during Offshore Geophysical Surveys
TCR-3: Disturb Unidentified Tribal Human Remains	LTS	APM-11: Appropriate Treatment of Human Remains
SECTION 4.7 GEOLOGY, SOILS, AND COASTAL PROCESSES		
GEO/CP-1: Construction Triggered Landslides	NI	None recommended
GEO/CP-2: Construction Triggered Erosion	LTS	APM-12: Stormwater Pollution Prevention Plan (SWPPP)
GEO/CP-3: Impaired Coastal Sediment Properties	LTS	None recommended
GEO/CP-4: Degraded Water Wave, Current, or Circulation Patterns	LTS	None recommended
GEO/CP-5: Increased Tsunami Threat	NI	None recommended
SECTION 4.8 GREENHOUSE GAS EMISSIONS		
GHG-1: GHG Emissions from Proposed Project Activities	LTS	None recommended
GHG-2: Compliance with GHG Emission Reduction Plans, Policies, or Regulations	LTS	None recommended

Table ES-3. Summary of Impacts and Mitigation: Proposed Project

Impact	Impact Class	Applicant Proposed Measures/ Recommended MMs
SECTION 4.9 HYDROLOGY AND WATER QUALITY		
WQ-1 Violation of Water Quality Standards or Waste Discharge Requirements, or Generation of Substantial Additional Sources of Polluted Runoff	LTS	APM-1: Waste Management Program APM-2: Hazardous Materials Business Plan APM-12: Stormwater Pollution Prevention Plan (SWPPP) APM-13: Spill Prevention Control and Countermeasure (SPCC) Plan APM-14: Spill Contingency Plan
WQ-2: Groundwater Characterization and Discharge	LTSM	MM HAZ-6: Soil and Groundwater Site Characterization Study and Soil Management Plan
WQ-3: Groundwater Depletion or Reduced Recharge	LTS	None recommended
WQ-4: Erosion or Siltation due to Altered Drainage Patterns	LTSM	APM-12: Stormwater Pollution Prevention Plan (SWPPP) MM WQ-4: Interim Erosion Control Plan <u>Onshore Site Stabilization Plan</u>
WQ-5: Flooding due to Altered Drainage Patterns or Increased Surface Runoff	LTSM	MM WQ-5: Walkway Flood Protection Plan
WQ-6: Increased Ocean Turbidity and Marine Debris	LTS	APM-1: Waste Management Program APM-15: Dredging Plan APM-16: Turbidity Monitoring
WQ-7: Degraded Marine Water Quality from Oil and Chemical Spills	LTS	APM-17: Offshore Spill Response Plan
SECTION 4.10 LAND USE AND PLANNING		
LU-1: Consistency with Applicable Land Use Plans, Policies, or Regulations	NI	None recommended
LU-2: Disrupt, Displace, or Divide Existing or Approved Land Uses	LTSM	MM LU-2a: Deconstruction Liaison MM LU-2b: Advance Notification of Deconstruction MM LU-2c: Quarterly Deconstruction Updates
SECTION 4.11 NOISE		
NOI-1: Expose Sensitive Receptors to Onshore Noise Levels in Excess of Standards	LTS	None recommended
NOI-2: Expose Sensitive Receptors to Excessive Groundborne Vibration or Groundborne Noise	LTS	None recommended
NOI-3: Substantial Temporary or Periodic Increase in Ambient Noise Levels at Sensitive Receptors	LTS	None recommended

Table ES-3. Summary of Impacts and Mitigation: Proposed Project

Impact	Impact Class	Applicant Proposed Measures/ Recommended MMs
NOI-4: Create Excessive Underwater Noise	LTS	None recommended
SECTION 4.12 RECREATION AND PUBLIC ACCESS		
REC-1: Reduction of Public Access to Recreational Facilities	LTSM	APM-18: Notification to Local Mariners MM REC-1a: Public Notification MM REC-1b: Public Access Plan
REC-2: Increased Use of Existing Local and Regional Parks or other Recreational Facilities	LTS	None recommended
REC-3: Create Hazards for Recreationists	LTSM	APM-18: Notification to Local Mariners MM REC-1a: Public Notification
SECTION 4.13 TRANSPORTATION AND TRAFFIC		
TR-1: Reduce Local Transportation and Circulation	LTS	APM-19: Emergency Services Access APM-20: Oversize/Overweight Loads MM REC-1b: Public Access Plan
TR-2: Reduce Pedestrian and Bicycle Rider Safety	LTSM	APM-21: Pedestrian and Bicycle Access and Safety MM REC-1a: Public Notification
TR-3: Limit Rail Operations	LTS	None recommended
TR-4: Reduce Driveway Safety or Require New Traffic Signals	LTS	None recommended
TR-5: Reduce Marine Vessel Safety	LTS	APM-9: Conduit Work Plan APM-15: Dredging Plan APM-18: Notification to Local Mariners APM-22: Private Aids to Navigation
SECTION 4.14 UTILITIES AND PUBLIC SERVICE SYSTEMS		
USS-1: New or Altered Public Services or Government Facilities	LTS	None recommended
USS-2: Exceed Wastewater Treatment Requirements or Capacity	LTS	None recommended
USS-3: Exceed Existing Water Supplies	LTS	None recommended
USS-4: Exceed Landfill Capacity	LTS	None recommended
USS-5: Conflict with Applicable Solid Waste Statutes and Regulations	NI	None recommended

Table ES-3. Summary of Impacts and Mitigation: Proposed Project

Impact	Impact Class	Applicant Proposed Measures/ Recommended MMs
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Notes: ¹ Impacts are classified as according to one of the following five categories:

- SU (Significant and Unavoidable): a substantial or potentially substantial adverse change from the environmental baseline that meets or exceeds significance criteria, where either no feasible mitigation can be implemented or the impact remains significant after implementation of mitigation measures
- LTSM (Less than Significant with Mitigation): a substantial or potentially substantial adverse change from the environmental baseline that can be avoided or reduced to below applicable significance thresholds
- LTS (Less than Significant): an adverse impact that does not meet or exceed the significance criteria of a particular resource area and, therefore, does not require mitigation
- B (Beneficial): an impact that would result an improvement to the physical environment relative to baseline conditions
- NI (No Impact): a Project change that would not result in an impact to the physical environment relative to baseline conditions

Table ES-4. Summary of Impacts: Proposed Project and Alternatives

Impact	Impact Class ¹				
	Proposed Project	No Project	Offshore Conduit Removal		Removal of Onshore Subsurface Structures
			Full	Partial	
SECTION 4.1 HAZARDOUS AND RADIOLOGICAL MATERIALS					
HAZ-1: Release of Hazardous Radioactive Materials During Decommissioning and Disposal	SU	SU	SU	SU	SU
HAZ-2: Additional Emergency Response Capabilities Required During Decommissioning	SU	SU	SU	SU	SU
HAZ-3: Exposure to Radioactive Groundwater Contamination	SU	SU	SU	SU	SU
HAZ-4: Handling of Non-Radiological Hazardous Wastes	LTSM	LTSM	LTSM	LTSM	LTSM
HAZ-5: Risk of Fire, Explosion, or Hazardous Material Release	LTSM	LTSM	LTSM	LTSM	LTSM
HAZ-6: Mobilization of Existing Contaminants	LTSM	LTSM	LTSM	LTSM	LTSM
SECTION 4.2 AESTHETICS					
AES-1: Affect a Scenic Vista	B	B	B	B	B
AES-2: Damage Scenic Resources	B	B	B	B	B
AES-3: Degrade Visual Character or Quality of Site and its Surroundings	B	B	B	B	B
AES-4: Create Light and Glare	LTS	LTS	LTS	LTS	LTS
SECTION 4.3 AIR QUALITY					
AQ-1: Conflict or Obstruct Implementation of Applicable Air Quality Plans	LTS	LTS	LTS	LTS	LTS
AQ-2: Violation of Ambient Air Quality Standards	LTS	LTS	LTS	LTS	LTS
AQ-3: Result in a Cumulatively Considerable Net Increase in Any Criteria Air Pollutant for which the Project Region is in Nonattainment	SU	SU	SU	SU	SU
AQ-4: Expose Sensitive Receptors to Substantial Pollutant Concentrations	LTS	LTS	LTS	LTS	LTS
AQ-5: Create Objectionable Odors Affecting a Substantial Number of People	LTS	LTS	LTS	LTS	LTS
SECTION 4.4 BIOLOGICAL RESOURCES					
BIO-1: Contribute to the Loss and Degradation of Sensitive Habitat	LTSM	LTSM	LTSM	LTSM	LTSM
BIO-2: Adversely Affect Terrestrial Special-Status Species	LTSM	LTSM	LTSM	LTSM	LTSM

Table ES-4. Summary of Impacts: Proposed Project and Alternatives

Impact	Impact Class ¹				
	Proposed Project	No Project	Offshore Conduit Removal		Removal of Onshore Subsurface Structures
			Full	Partial	
BIO-3: Disturb Non-Listed Roosting or Breeding Bats	LTSM	LTSM	LTSM	LTSM	LTSM
BIO-4: Potential Disturbance or Degradation of Onshore Waters of the U.S./State	LTSM	LTS	LTS	LTS	LTS
BIO-5: Interfere with Established Native Resident or Migratory Wildlife Corridors	NI	NI	NI	NI	NI
BIO-6: Conflict with Adopted Conservation Plans	LTSM	LTSM	LTSM	LTSM	LTSM
BIO-7: Contribute to the Degradation of Marine Habitats	LTS	LTS	LTS	LTS	LTS
BIO-8: Risk of Oil Spill Mortality to Protected Marine Species	LTS	NI	LTS	LTS	LTS
BIO-9: Release of Hydrogen Sulfide (H ₂ S) Gas from Intake and Discharge Conduits	LTSM	NI	LTSM	LTSM	LTSM
BIO-10: Seabed Disturbance, Dredging, and Debris Accumulation	LTSM	NI	SU	SU	LTSM
BIO-11: Harassment of Marine Life	LTSM	NI	LTSM	LTSM	LTSM
BIO-12: Spread of Invasive and Non-Native Marine Species	LTSM	NI	LTSM	LTSM	LTSM
SECTION 4.5 CULTURAL AND PALEONTOLOGICAL RESOURCES					
CR-1: Change Significance of Previously Recorded Historical, Unique Archaeological Resources	NI	NI	NI	NI	NI
CR-2: Change Significance of Previously Unidentified Historical or Unique Archaeological Resources	LTSM	LTSM	LTSM	LTSM	LTSM
CR-3: Disturb Unidentified Human Remains	LTS	LTS	LTS	LTS	LTS
CR-4: Destruction of Unique Paleontological Resources	LTSM	LTSM	LTSM	LTSM	LTSM
SECTION 4.6 CULTURAL RESOURCES - TRIBAL					
TCR-1: Change Significance of Previously Recorded Tribal Cultural Resources	NI	NI	NI	NI	NI
TCR-2: Change Significance of Previously Unidentified Tribal Cultural Resources	LTSM	LTSM	LTSM	LTSM	LTSM
TCR-3: Disturb Unidentified Tribal Human Remains	LTS	LTS	LTS	LTS	LTS
SECTION 4.7 GEOLOGY, SOILS, AND COASTAL PROCESSES					
GEO/CP-1: Construction Triggered Landslides	NI	NI	NI	NI	NI
GEO/CP -2: Construction Triggered Erosion	LTS	LTS	LTS	LTS	LTS
GEO/CP-3: Impaired Coastal Sediment Properties	LTS	NI	NI	LTS	LTS

Table ES-4. Summary of Impacts: Proposed Project and Alternatives

Impact	Impact Class ¹				
	Proposed Project	No Project	Offshore Conduit Removal		Removal of Onshore Subsurface Structures
			Full	Partial	
GEO/CP-4: Degraded Water Wave, Current, or Circulation Patterns	LTS	NI	LTS	LTS	LTS
GEO/CP-5: Increased Tsunami Threat	NI	NI	NI	NI	NI
SECTION 4.8 GREENHOUSE GAS EMISSIONS					
GHG-1: GHG Emissions from Proposed Project Activities	LTS	LTS	LTS	LTS	LTS
GHG-2: Compliance with GHG Emission Reduction Plans, Policies, or Regulations	LTS	LTS	LTS	LTS	LTS
SECTION 4.9 HYDROLOGY AND WATER QUALITY					
WQ-1: Violation of Water Quality Standards or Waste Discharge Requirements, or Generation of Substantial Additional Sources of Polluted Runoff	LTS	LTS	LTS	LTS	LTS
WQ-2: Groundwater Characterization and Discharge	LTSM	LTSM	LTSM	LTSM	LTSM
WQ-3: Groundwater Depletion or Reduced Recharge	LTS	LTS	LTS	LTS	LTS
WQ-4: Erosion or Siltation due to Altered Drainage Patterns	LTSM	LTSM	LTSM	LTSM	LTSM
WQ-5: Flooding due to Altered Drainage Patterns or Increased Surface Runoff	LTSM	LTSM	LTSM	LTSM	LTSM
WQ-6: Increased Ocean Turbidity and Marine Debris	LTS	NI	LTS	LTS	LTS
WQ-7: Degraded Marine Water Quality from Oil or Chemical Spills	LTS	LTS	LTS	LTS	LTS
SECTION 4.10 LAND USE AND PLANNING					
LU-1: Consistency with Applicable Land Use Plans, Policies, or Regulations	NI	NI	NI	NI	NI
LU-2: Disrupt, Displace, or Divide Existing or Approved Land Uses	LTSM	LTSM	LTSM	LTSM	LTSM
SECTION 4.11 NOISE					
NOI-1: Expose Sensitive Receptors to Onshore Noise Levels in Excess of Standards	LTS	LTS	LTS	LTS	LTS
NOI-2: Expose Sensitive Receptors to Excessive Groundborne Vibration or Groundborne Noise	LTS	LTS	LTS	LTS	LTS
NOI-3: Substantial Temporary or Periodic Increase in Ambient Noise Levels at Sensitive Receptors	LTS	LTS	LTS	LTS	LTS
NOI-4: Create Excessive Underwater Noise	LTS	NI	LTSM	LTSM	LTS

Table ES-4. Summary of Impacts: Proposed Project and Alternatives

Impact	Impact Class ¹				
	Proposed Project	No Project	Offshore Conduit Removal		Removal of Onshore Subsurface Structures
			Full	Partial	
SECTION 4.12 RECREATION AND PUBLIC ACCESS					
REC-1: Reduction of Public Access to Recreational Facilities	LTSM	NI	LTSM	LTSM	LTSM
REC-2: Increased Use of Existing Local and Regional Parks or Other Recreational Facilities	LTS	LTS	LTS	LTS	LTS
REC-3: Create Hazards for Recreationists	LTSM	LTSM	LTSM	LTSM	LTSM
SECTION 4.13 TRANSPORTATION AND TRAFFIC					
TR-1: Reduction of Local Transportation and Circulation	LTS	LTS	LTS	LTS	LTS
TR-2: Reduce Pedestrian and Bicycle Rider Safety	LTSM	LTSM	LTSM	LTSM	LTSM
TR-3: Limit Rail Operations	LTS	LTS	LTS	LTS	LTS
TR-4: Reduce Driveway Safety or Require New Traffic Signals	LTS	LTS	LTS	LTS	LTS
TR-5: Marine Vessel Safety	LTS	NI	LTS	LTS	LTS
SECTION 4.14 UTILITIES AND PUBLIC SERVICE SYSTEMS					
USS-1: New or Altered Public Services or Government Facilities	LTS	LTS	LTS	LTS	LTS
USS-2: Exceed Wastewater Treatment Requirements or Capacity	LTS	LTS	LTS	LTS	LTS
USS-3: Exceed Existing Water Supply	LTS	LTS	LTS	LTS	LTS
USS-4: Exceed Landfill Capacity	LTS	LTS	LTS	LTS	LTS
USS-5: Conflict with Applicable Solid Waste Statutes and Regulations	NI	NI	NI	NI	NI

Notes: ¹ Impacts are classified as according to one of the following five categories:

- SU (Significant and Unavoidable): a substantial or potentially substantial adverse change from the environmental baseline that meets or exceeds significance criteria, where either no feasible mitigation can be implemented or the impact remains significant after implementation of mitigation measures
- LTSM (Less than Significant with Mitigation): a substantial or potentially substantial adverse change from the environmental baseline that can be avoided or reduced to below applicable significance thresholds
- LTS (Less than Significant): an adverse impact that does not meet or exceed the significance criteria of a particular resource area and, therefore, does not require mitigation
- B (Beneficial): an impact that would result an improvement to the physical environment relative to baseline conditions
- NI (No Impact): a Project change that would not result in an impact to the physical environment relative to baseline conditions